



Ribble Valley
Borough Council

www.ribblevalley.gov.uk

**CUMULATIVE IMPACT ASSESSMENT
LICENSING ACT 2003
2022-2025**

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Part 1

Introduction

- 1.1 Cumulative impact is the potential negative effect on the promotion of the licensing objectives of a significant number of licensed premises concentrated in one area. The licensing objectives are set out in the Licensing Act 2003 ('the Act') and cover four key areas:
- The prevention of crime and disorder.
 - Public safety.
 - The prevention of public nuisance.
 - The protection of children from harm.
- 1.2 A Cumulative Impact Assessment ('CIA') helps to inform the Statement of Licensing Policy ('the Policy') with the aim of limiting the number of licence applications granted where there is evidence to show that the number of licensed premises in a particular area is having a cumulative impact and leading to problems which are undermining the licensing objectives.
- 1.3 To avoid duplication this Assessment should be read in conjunction with the Council's Licensing Policy, the Act, its regulations and the latest edition of the Home Office Revised guidance issued under section 182 of the Licensing Act 2003.

Consultation on the Assessment

- 1.4 The Council is required by the Act to consult the following groups of people:
- a) The Chief Officer of Police.
 - b) The Fire Authority.
 - c) The Director of Public Health.
 - d) Representatives of holders of existing premises licences, personal licences and club premises certificates in the Whalley & Painter Wood Ward.
 - e) Such other persons considered to be representatives of business and residents in the **area**, including:
 - relevant Council Departments;
 - Responsible Authorities;
 - Ward Councillors;
 - Parish Councils.
- 1.5 In preparing this assessment an informal consultation took place between 20 September 2021 and 10 October 2021 to gauge public support. A copy of the initial study is attached at Part 5.

Part 2

The Assessment

- 2.1 The Parish of Whalley is home to a number of popular restaurants, bars, entertainment and late-night refreshment venues, which operate in an ever changing and dynamic environment.
- 2.2 The Council encourages the development of a variety of premises providing a range of licensed activities catering for a wide range of users. As such this Assessment of the cumulative impact of licensed premises imposes restrictions only to the extent that they are justified by the available evidence having particular regard to the guidance issued by the Secretary of State.

- 2.3 This Assessment has considered all types of licensed premises carrying on licensable activities within Whalley, including the sale of alcohol for consumption on or off the premises (or both), the provision of late-night refreshment and regulated entertainment, but will apply only in relation to premises which operate as set out at 2.4 below. The Assessment does not apply to Temporary Event Notices ('TENs'): however, the evidence upon which the Assessment is based may be used by the relevant responsible authorities when submitting objections to TENs.
- 2.4 The Council considers that, in a specified part of the Borough known as Whalley and Painter Wood Ward, a CIA has identified that the number of premises licences and/or club premises certificates are such that it is likely that granting further licences or variations to existing relevant authorisations, with the exception of premises which operate solely during the daytime eg cafes, and which do not supply alcohol after 6pm, would be inconsistent with our duty to promote the licensing objectives.
- 2.5 Although this Assessment provides an evidential basis for applications within a CIA to be refused; it does not relieve responsible authorities or any other persons of the need to make a relevant representation. Each application will be considered on a case-by-case basis and applicants are expected to demonstrate why the operation of the premises would not add to the cumulative impact already being experienced. The Assessment will never be used as a ground for revoking an existing licence or certificate.
- 2.6 The evidential basis for the Assessment is set out in Part 3 below; Part 4 includes a map of the area identified by this Assessment.
- 2.7 This Assessment shall be kept under review and changes may be made in relation to local circumstances, the Licensing Act, associated regulations or statutory guidance and national legislation.

Part 3

Evidential Basis

- 3.1 The evidential basis for the Assessment has been supplied by Lancashire Police through the Ribble Valley Community Safety Partnership, and also incorporates data from other partner agencies. The statistical data below focusses on three key areas:
- Alcohol related crime.
 - Anti-Social Behaviour (ASB).
 - Matters relating to public safety and welfare.
- 3.2 The data relates to occurrences reported within the existing Whalley CIA area and covers the period October 2018 to September 2021. It should be noted that statistics for the years 2020 and 2021 were affected by the Covid 19 pandemic. The long -term trend for ASB in the Ribble Valley had been downward, but due to the restrictions imposed in March 2020 there were significant increases. There was a reduction in numbers after the lifting of restrictions in July 2021, particularly ASB related to breach of the Covid restrictions.

Statistical Data

- 3.3 A concentration of occurrences has been identified within areas of high footfall. These zones encompass a higher concentration of bars, off licences, late night takeaways as well as hotel and retail premises. In addition, the highest levels of activity are recorded at weekends, between 18:00 and 02:00, with levels at their highest between 19:00 and 23:00.

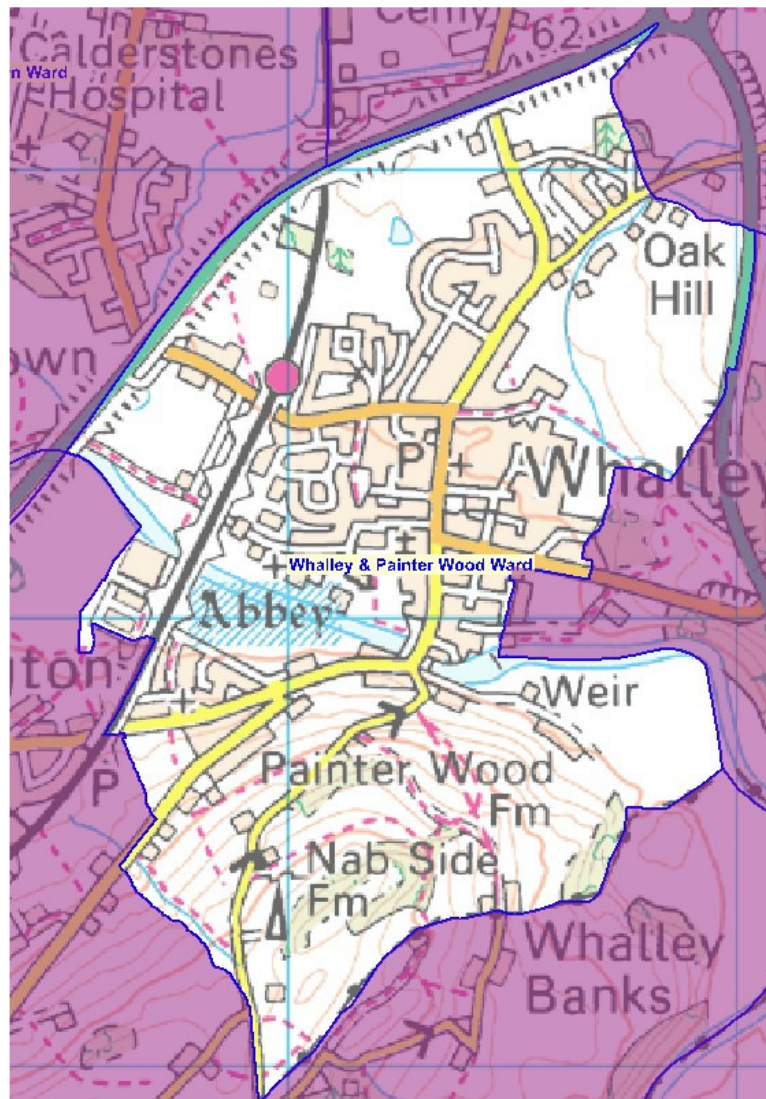
In terms of seasonal variations, occurrences were most prevalent during the summer months (June to September) peaking in August. Increases were also identified in December as a likely result of the Christmas and New Year period.

A separate issue has developed over the period in question relating to youth related ASB accounting for a significant number of the incidents recorded in locations away from Whalley village centre.

- 3.4 The following tables provide an additional breakdown of the data focusing on types of occurrences compared against the previous year.

Concerns have been raised due to the increase in Anti-Social Behaviour (ASB) in Whalley, along with activity associated with the night-time economy (NTE) and violent crime.

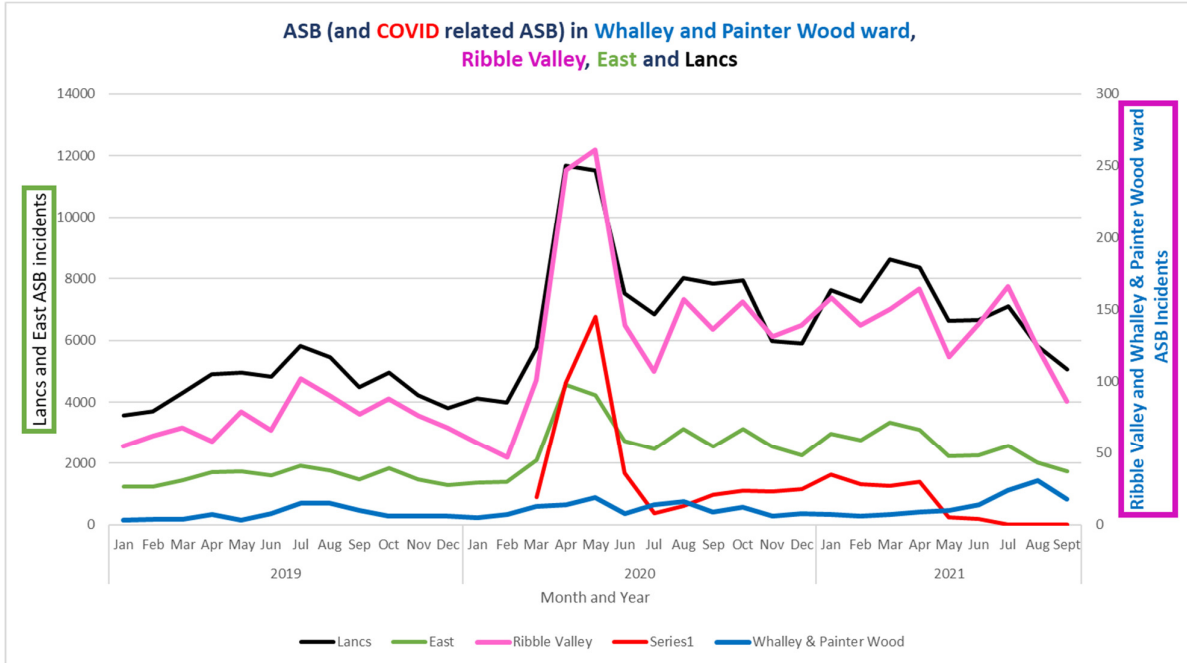
The below map shows the ward of Whalley and Painter Wood, this is the area of focus for the report. This ward covers the central area of Whalley and includes Whalley Abbey, The Sands, the railway station and Whalley cricket ground.



Anti-Social Behaviour (ASB)

All ASB January 2019 to September 2021

In the below chart the data for Whalley and Painter Wood ward and Ribble Valley CSP aligns to the right axis whilst Lancashire and East align to the left axis.



The long-term trend for anti-social behaviour in the Ribble Valley along with Lancashire was a downward trend. However due to the restrictions imposed in March 2020 to reduce the impact of the coronavirus there have been significant increases in the Ribble Valley and pan-Lancashire.

With the lifting of all restrictions in July 2021 there has been a reduction in the volume of ASB incidents, particularly ASB incidents related to the breach of Covid regulations.

January 2021 to September 2021 records little change in the volume of ASB incidents recorded in the Ribble Valley when compared to 2020 (down 9 to 1,243 incidents). The reduction in East is 6.3% and pan-Lancashire the reduction is 6.1%. In the ward of Whalley and Painter wood there has been a 20% increase, up 21 incidents to 126.

The following table displays 12-month totals of ASB incidents October to September for each of the areas shown and a comparison of 2020/21 to 2019/20 and 2018/19.

Month / Year	Oct - Sept			Change 2020/21 v 2019/20		Change 2020/21 v 2018/19	
	2018-19	2019-20	2020-21	numeric	%	numeric	%
Area							
Lancs	52669	80219	82925	2706	3.4	30256	57.4
East	17959	29079	30870	1791	6.2	12911	71.9
Ribble Valley	811	1484	1668	184	12.4	857	105.7
Whalley & Painter Wood	89	123	152	29	23.6	63	70.8

Whilst there has been a small percentage increase in Lancashire and East when comparing

2020/21 to 2019/20, the percentage increase in Ribble Valley and Whalley with Painter Wood is 12% and 24% respectively. When comparisons between 2020/21 and 2018/19 are considered the percentage, increases are much greater. It must be noted that incidents in 2018/19 are pre-Covid, from March 2020 there were substantial increases in the recording of ASB incidents as many incidents included the breach of Covid regulations including gatherings, parties, attendance at shops, public houses etc.

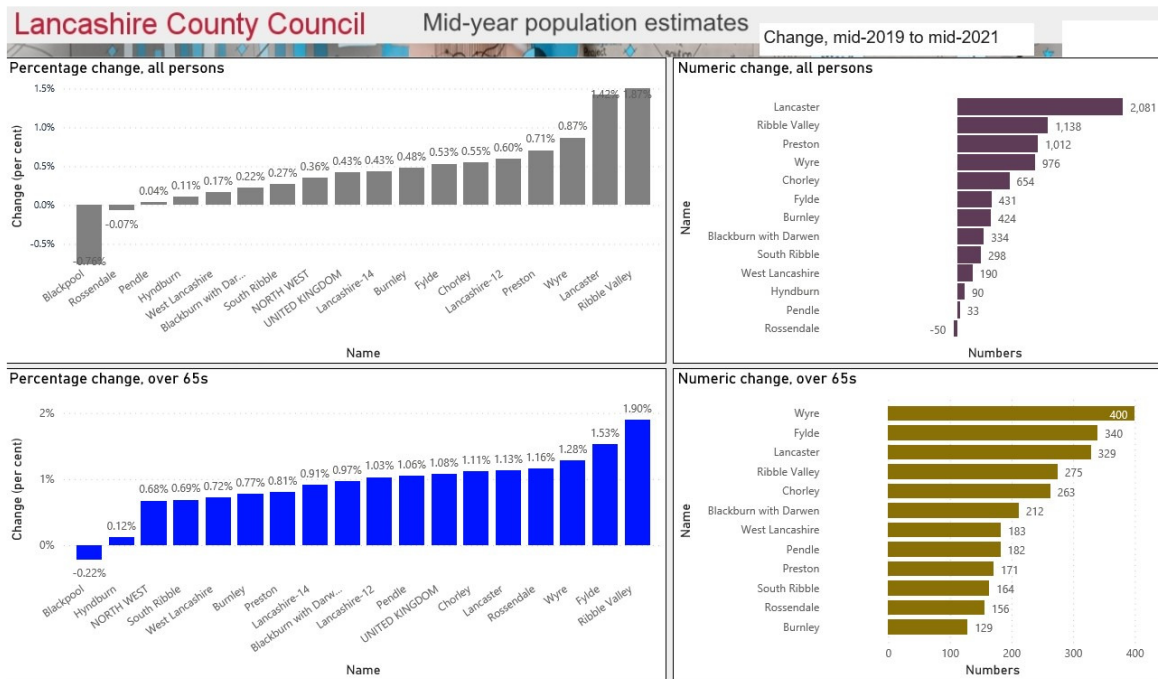
On looking at the rate of ASB incidents, in the most recent 12-month period October 2020 to September 2021 the rate of ASB incidents per 1,000 population are as follows:

Lancashire	55.5
East	57.8
Ribble Valley	28.4
Whalley with Painter Wood	59.5

The rate of ASB incident in Ribble Valley is the lowest of the 14 CSP districts.

The rate of ASB incidents in Whalley & Painter Wood is significantly higher than the Ribble Valley average, and is the highest rate in Ribble Valley, however it is not significantly higher than the Lancashire average. Blackpool records the highest rate of ASB incidents per thousand population.

Lancashire Insight¹ estimates that Ribble Valley records the greatest percentage increase in population between mid-2019 to mid-2021, up 1.87%, an increase of approximately 1,138 persons.

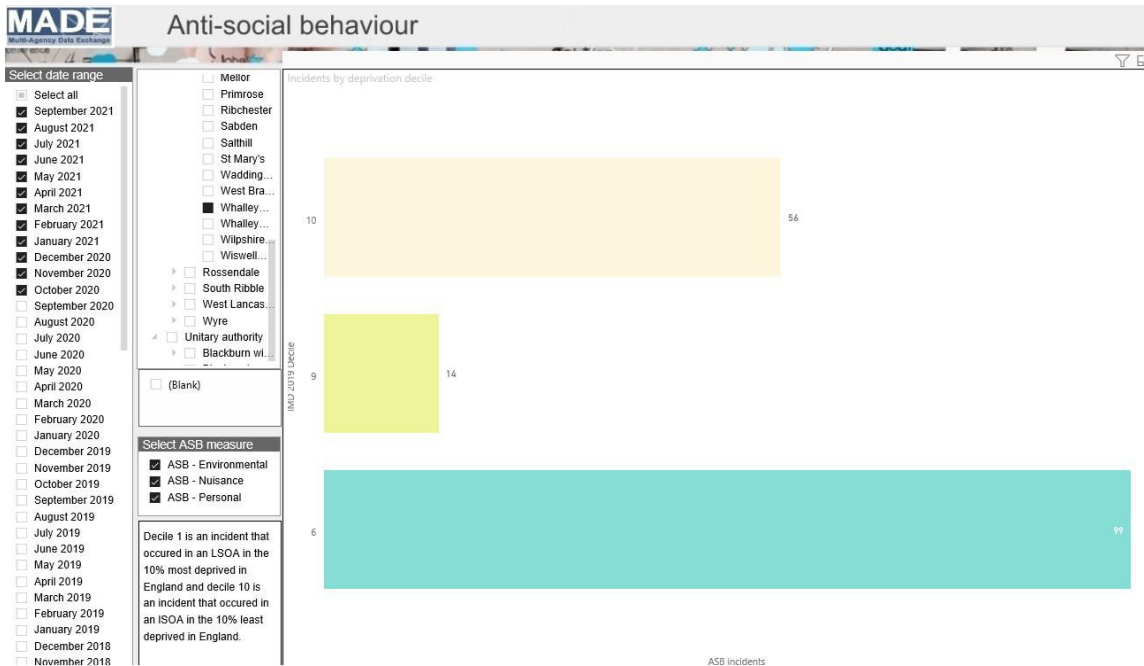


¹ <https://www.lancashire.gov.uk/lancashire-insight/population-and-households/population/mid-year-population-estimates/>

This increase in population is not necessarily a causation of an increase of ASB incidents in Ribble Valley but it may be a factor that underlies the statistics and the social impact of an expanding and evolving population.

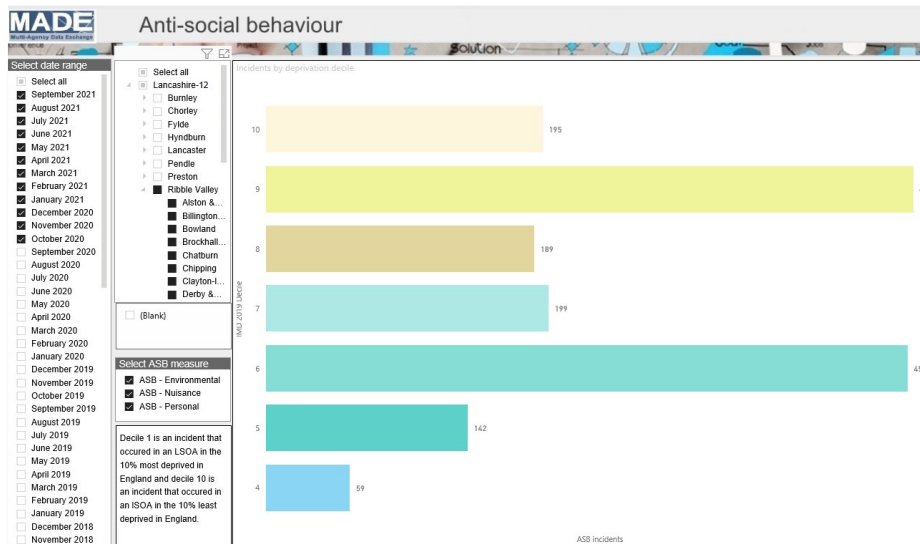
Whalley and Painter Wood ward is not an area of deprivation it is a thriving village with an attractive night-time economy, contains a variety of independently owned businesses and a range of residential properties that are much in demand.

Whalley and Painter Wood ward (Oct 2020-Sept 2021) – *data in pink text relates to 2018/19*
 33% of ASB incidents occurred in IMD decile 10 (least deprived) – *23% = 21 incidents*
 8% of ASB incidents occurred in IMD decile 9 (9th least deprived) – *7% = 6 incidents*
 59% of ASB incidents occurred in IMD decile 6 – *70% = 63 incidents*



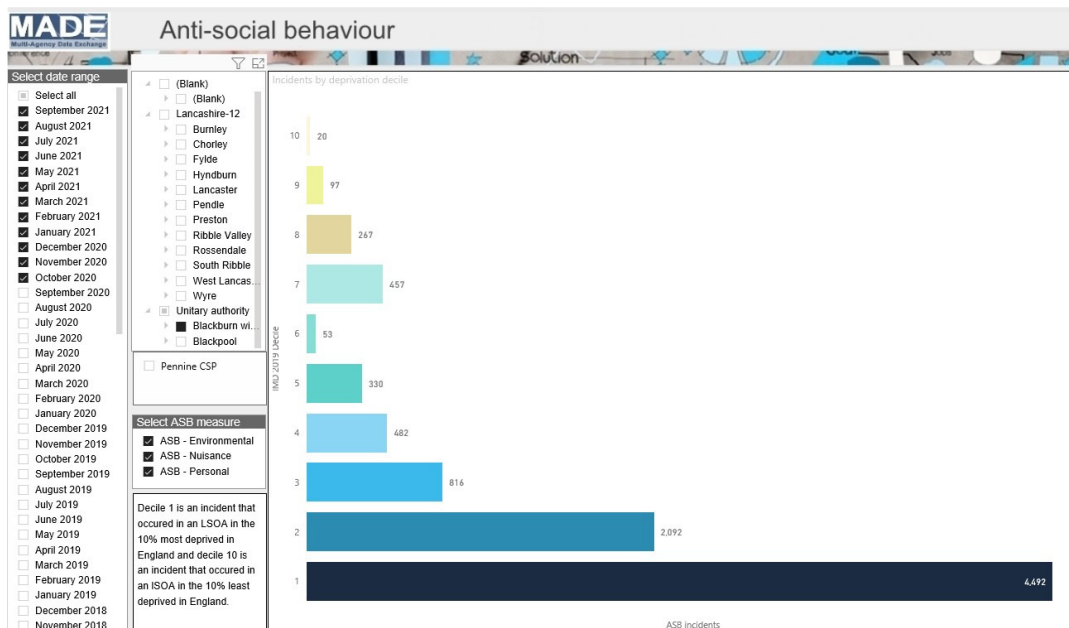
ASB in Ribble Valley v Blackburn by Index of Multiple Deprivation

Ribble Valley



There are no ASB incidents recorded in IMD in decile 1 in Ribble Valley, nor are there any ASB incidents recorded in Decile 2 or 3.

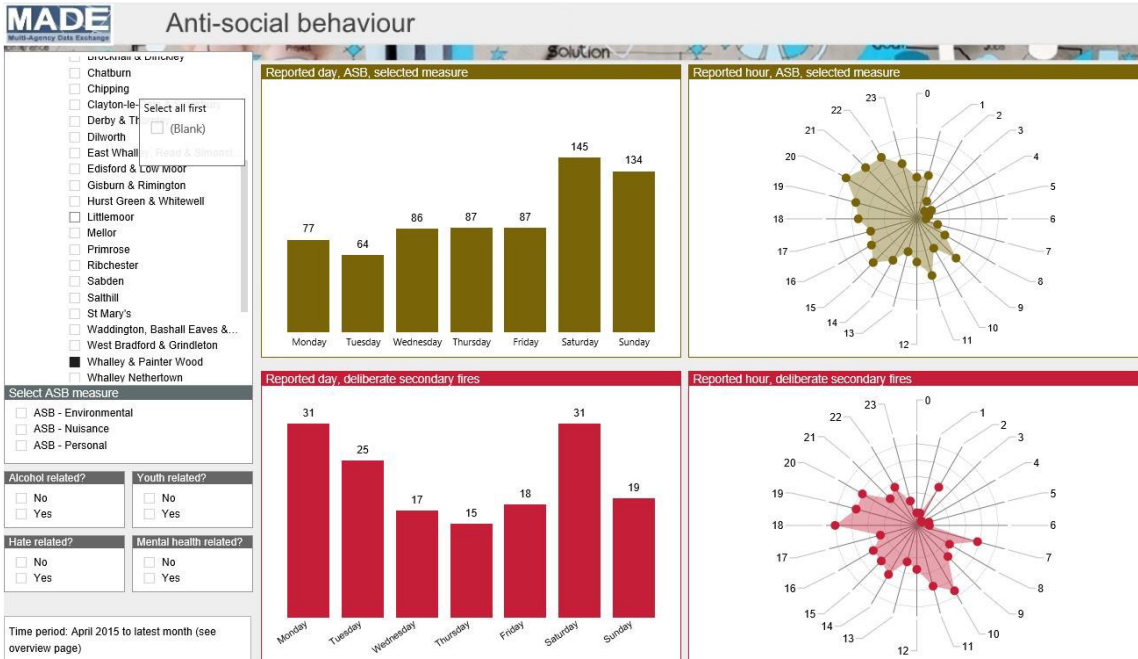
Blackburn with Darwen District



50% of ASB incidents occurred in IMD decile 1 (most deprived)
 23% of ASB incidents occurred in IMD decile 2 (2nd most deprived)
 1% of ASB incidents occurred in IMD decile 9 and 10 (least most deprived)

Temporal Analysis of ASB in Whalley and Painter Wood

The following slide is sourced from MADE and is underpinned by data from April 2015 to September 2021. Collectively the peak days for incidents of ASB are Saturday and Sunday with the peak hours for incidents between 7pm and 10pm.



On examining more recent data for the twelve-month period October 2020 to September 2021, the peak days for ASB incidents in Whalley with Painter Wood are Saturday and Sunday.

August 2021 recorded a high monthly total of incidents (31), almost half of the incidents were youth related (14) and a third of the ASB incidents occurred at The Sands -including Whalley Abbey (11)

Month/Year	2020			2021									Grand Total
	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	
Monday	1	1	1		2	3	2	1	1	3	7	1	23
Tuesday			1		1			2	2	1	3	1	11
Wednesday	4	1	1	1				1	2	4	3	3	20
Thursday	1		4	2	1		3	1	2	3	1		18
Friday	1	2		2	1	1	1	1	1	5	2	1	18
Saturday	2	1		2		3	3	4	3	1	6	6	31
Sunday	3	1	1		1				3	7	9	6	31
Grand Total	12	6	8	7	6	7	9	10	14	24	31	18	152

All ASB in Whalley and Painter Wood October 2020 to September 2021

Hour	October 2020 to September 2021																							Grand Total	
	00	01	02	03	04	05	06	07	08	09	10	11	12	13	14	15	16	17	18	19	20	21	22		23
Monday			1	1					1		2	2		1		1	1	1	3	4	1	3	1	23	
Tuesday			1						1		1	1	1				1		1		1	1	2	11	
Wednesday	1	1						1			2	3	3	1	1	2	1			1	2		1	20	
Thursday								1	1	1			2		1	1			2	2	4	1	1	1	18
Friday		1						1	1		1		1	2	3		2	1		1		2	2	18	
Saturday	2	2			1			1	1	1	1	1		1	1	2	3	1	4	2	4	2		1	31
Sunday	3	1							3			3	1		2	1	4	1	1	3	3	2	3		31
Grand Total	6	5	2	1	1			2	6	5	4	11	7	6	7	9	10	6	9	12	18	7	11	7	152

The peak hour for ASB incidents is 8pm to 8:59pm (18).

Approximately 26% of the ASB incidents are youth related (40). These incidents are identified by a 'youth flag' added by the officer or Call Taker, the data is also manually scanned for relevant text eg youth, teen, kids, boys and girls etc and categorised accordingly.

The peak days remain the same, Saturday and Sunday along with Monday (9 each day), and the peak hour remains the same 8pm to 8:59pm (7).

Peak Streets for ASB

The Sands and King Street both record 31 incidents of ASB between October 2020 to September 2021.

55% of the ASB incidents at The Sands are youth related (17) and 81% of the incidents on King Street are non-youth related (25).

ASB Incidents Street	Non-Youth	Youths	Grand Total
THE SANDS	14	17	31
KING STREET	25	6	31
QUEEN STREET	13	0	13
ACCRINGTON ROAD	10	0	10
DEER PARK CRESCENT	7	0	7
RIDDINGS LANE	4	2	6
HAYHURST CLOSE	6	0	6
STATION ROAD	3	2	5
THE CLOISTERS	4	1	5
MITTON ROAD	2	2	4
CHURCH LANE	3	0	3
WOODFIELD VIEW	3	0	3
ABBOTS CROFT	2	1	3

Examples of the ASB incidents occurring at The Sands are shown below:

Examples of complaints/concerns:

- Youths trespassing in the grounds - Whalley Abbey - on going issues - they are climbing over the old wall - around 5/6 of them - all in their teens.
- Long standing antisocial behaviour by youths in the area. Tonight, have knocked off a load of the bins on the street.
- 3 teens are refusing to leave they have been causing criminal damage in this area.
- 3 males around 15 - 16 yrs. that are kicking balls against the ruins, and then started giving the informant abuse when they were asked nicely to leave.
- 3 youths in the school grounds they have jumped over the fence.
- 7-8 children, aged around 15yrs, running round the grounds, they are breaking down fencing and trampling all over the Abbey.
- Caller reporting her house has been egged during the night.

- Group of young male and female adults (14 yrs.+) in the grounds of the Abbey making noise.
- Group of youths being abusive to residents and riding dangerously on mopeds.
- Teenagers smoking cannabis and causing damage in the Abbey.
- Group of teenage males are gathering in the Abbey throwing things at each other and causing a general nuisance.

Examples of the ASB incidents occurring on King Street are shown below:

- 13 of the incidents relate to four licensed premises on King Street, alcohol was a factor in at least six of these incidents.
- Two incidents were recorded at the bus station.
- Four incidents reported at/outside the Coop.

Violence Against the Person

In the most recent twelve-month period pan-Lancashire "Violence against the person" offences account for approximately 44% of all reported crime.

This crime group includes: Non-injury violence – including non-injury assaults, harassment, malicious communication, modern slavery, controlling and coercive behaviour and stalking. Violence with injury includes assaults with injury, wounding, death by driving and attempted murder. The crime class of Homicide is also included in the group.

The below table shows the volume of Violence Against the Person (VAP) offences for each area and the change from the most recent 12-month period to the previous year. The percentage of all crime that is included in the Home Office classification of Violence Against the Person is also shown.

Month / Year	Oct - Sept		Change 2020/21 v 2019/20		VAP as percent of all crime 2020/21
	2019-20	2020-21	numeric	%	
Area					
Lancs	52692	56372	<i>3680</i>	<i>7.0</i>	44%
East	20074	20844	<i>770</i>	<i>3.8</i>	43%
Ribble Valley	979	939	<i>-40</i>	<i>-4.1</i>	42%
Whalley & Painter Wood	60	52	<i>-8</i>	<i>-13.3</i>	34%

The Ribble Valley and Whalley with Painter Wood ward both record a reduction in VAP offences when compared to the previous year, this contrasts with a pan-Lancashire increase. The ward Whalley with Painter Wood records a lower percentage of offences that are classed as VAP than Ribble Valley and pan-Lancashire.

The Home Office classification of Violence Against the Person (VAP) includes the following crimes classes:

Violence Against the Person Crime Class	October - September		Change 2020/21 v 2019/20	
	2019/20	2020/21	numeric	%
Assault without Injury	19	17	-2	-10.5
Assault with Injury	22	13	-9	-40.9
Malicious Communications	11	10	-1	-9.1
Harassment	3	6	3	100.0
Stalking	1	2	1	-
Threats to Murder	0	2	2	-
Kidnapping	1	0	-1	-
Assault without Injury on a Constable	1	0	-1	-
Wounding	1	0	-1	-
Other	1	2	1	-
Grand Total	60	52	-8	-13.3

Whalley with Painter Wood ward recorded reductions in both assault with and without injury offences when compared to the previous year.

On looking at the temporal data for assaults with and without injury and Wounding offences over the two-year period October 2019 to September 2021 there have been 73 offences recorded.

- The peak days for assaults are Saturday and Sunday with the peak hours between 8pm and 4am.
- A third of the offences involved alcohol (25).
- At least 25% of the offences involved domestic abuse.

The peak repeat streets for location of assaults are shown in the below table.

Street	Total	
KING STREET	20	Of the 20 offences occurring on King St in the two-year period, at least 8 occurred in licensed premises and are associated with the night-time economy, occurring between 8pm and 3:59am.
ACCRINGTON ROAD	13	
Station Road	4	
Walmsley Brow	4	
Longworth Road	3	
Church Lane/The Sands	3	In at least 9 of the 20 offences, alcohol was a contributory factor.
Chew Mill Way	2	
HAYHURST CLOSE	2	Offences also occurred on the street and in domestic settings.
The Sands	2	
Clitheroe Road	2	
Whalley Road	2	
CORN MILL MEWS	2	The 13 offences on Accrington Rd all occurred in connection with the night-time economy and licensed premises. Offences
Limefield Avenue	2	

took place between 7pm and 3:59am. None were domestic related and alcohol was a factor on at least 4 occasions.

Offences on Station Road and Walmsley Brow all occurred in domestic properties, with several offences recorded at two singular incidents.

Assault victim profile:

AGE GROUP	Gender		Not Recorded	Total
	Male	Female		
10-14	3	2	1	6
15-19	8	5		13
20-24	6	2		8
25-29	4	1	1	6
30-34	7	2		9
35-39	1	2		3
40-44	5	1		6
45-49	4	4		8
50-54	3	1	1	5
55-59	4	2		6
60-64		1		1
Over 70	2			2
Grand	47	23	3	73

At least 64% of assault victims are male (47) and 32% of victims are female (23).

15-19 year olds is the peak age group for victims (13).

- 8 offences are connected to the night-time economy.
- The remaining 5 offences occurred "outside".
- 8 victims are male
- 5 victims are female

Environmental Health Complaints

Ribble Valley Borough Council

WHALLEY & BILLINGTON COMPLAINTS ANALYSIS

2015

A	Atmospheric Pollution	3
E	Environmental Land/Water	9
F	Food	1
L	Licensing	4
S	Health, Safety & Welfare	2
Y	Consultations	1

TOT: 2015 20

2016

C	CDRP/NSIR LOGS	1
E	Environmental Land/Water	8
F	Food	7
L	Licensing	4
M	Miscellaneous	1
W	Water Supply	1
Y	Consultations	1

TOT: 2016 23

2017

C	CDRP/NSIR LOGS	1
E	Environmental Land/Water	8
F	Food	2
L	Licensing	7
M	Miscellaneous	1
P	Public Health/Pests/Dogs	1
Y	Consultations	1

TOT: 2017 21

2018

C	CDRP/NSIR LOGS	1
E	Environmental Land/Water	7
F	Food	5
L	Licensing	3
P	Public Health/Pests/Dogs	1
S	Health, Safety & Welfare	2
V	Abandoned Vehicles	1

TOT: 2018 20

2019

E	Environmental Land/Water	4
F	Food	4
L	Licensing	26
P	Public Health/Pests/Dogs	1

TOT: 2019 35

2020

D	Drainage	1	
E	Environmental Land/Water	3	
F	Food	9	
I	Infectious Disease	22	NB Covid restrictions enquiries and enforcement
L	Licensing	3	
M	Miscellaneous	2	
P	Public Health/Pests/Dogs	1	
Y	Consultations	3	
TOT: 2020		<u>44</u>	

2021

E	Environmental Land/Water	5	
F	Food	2	
L	Licensing	7	
M	Miscellaneous	1	
Y	Consultations	1	
TOT: 2021		<u>16</u>	
*** GRAND TOTALS:		<u>179</u>	

Licensing Enforcement Complaints

(1st January 2021 onwards)

Table of analysis

Area	ASB (including noise) stated to be after midnight	Other ASB	Other complaints
Queen St/Accrington Rd	8	1	0
King St	1	0	1
Other (non Whalley)	11	6	6
Totals:	20	7	7

- 12th April 2021 - Partial reopening of licensed premises
- 19th July 2021 - Hospitality returns to some sort of normality for the first time in 18 months.

Analysis

- Queen Street/Accrington Road complaints from 3 different complainants with one of these providing the vast majority.
- Complaints relating to ASB after midnight in and around Queen Street/Accrington Road account for 42% of that total.
- Total number of complaints received from the Whalley area is 47% of the total received for the Ribble Valley.

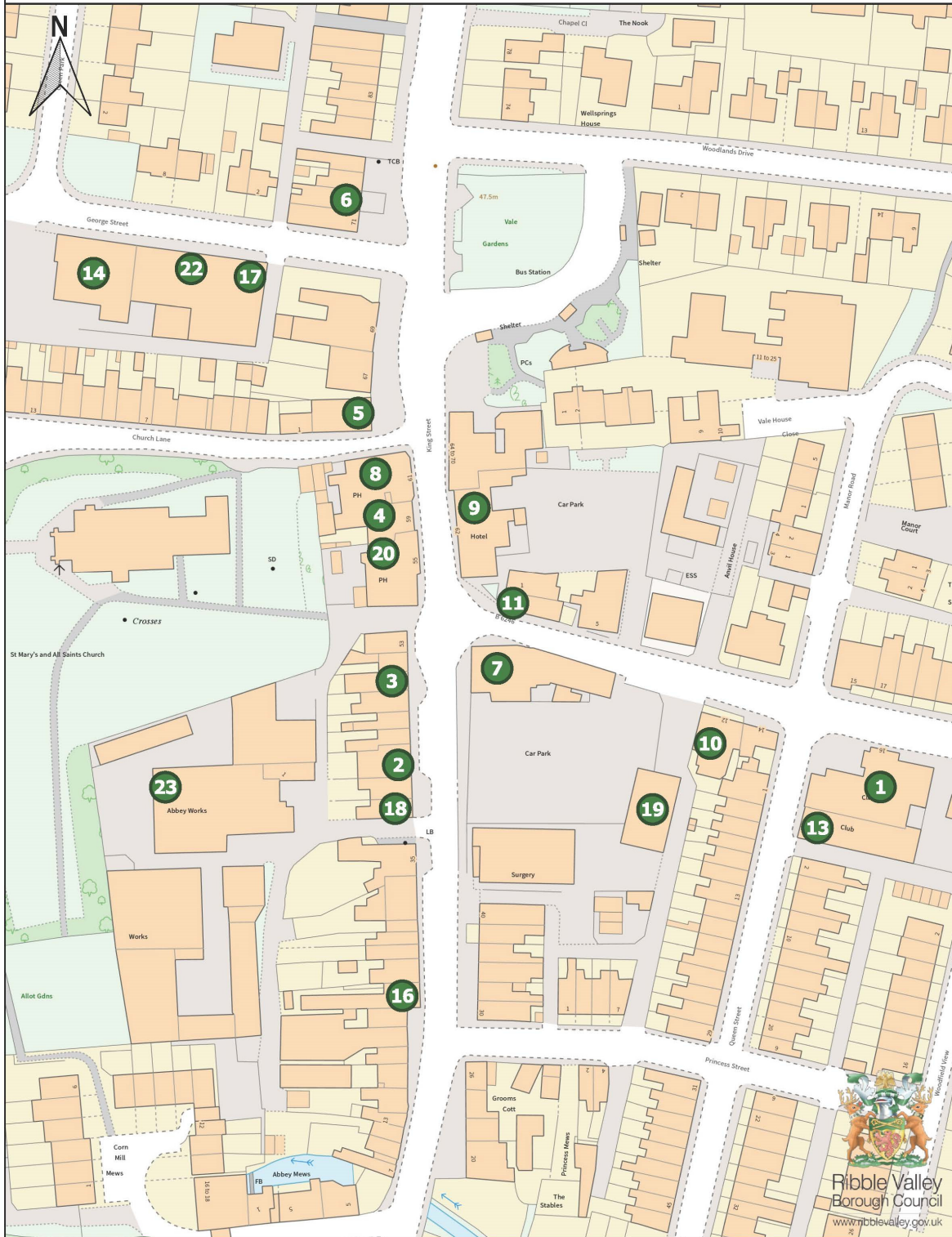
3.5 CONCLUSION

It is considered that the statistical data evidenced above, together with that provided by the Environmental Health and Licensing Enforcement Officers, and representations from local residents and those who represent them, clearly supports the need for the renewal of the CIA for Whalley and Painter Wood.

Part 4 Cumulative Impact Zone

- 4.1 Below is a map indicating the extent of the cumulative impact zone together with a list of the licensed premises included:

Whalley Licenced Premises - Map 2

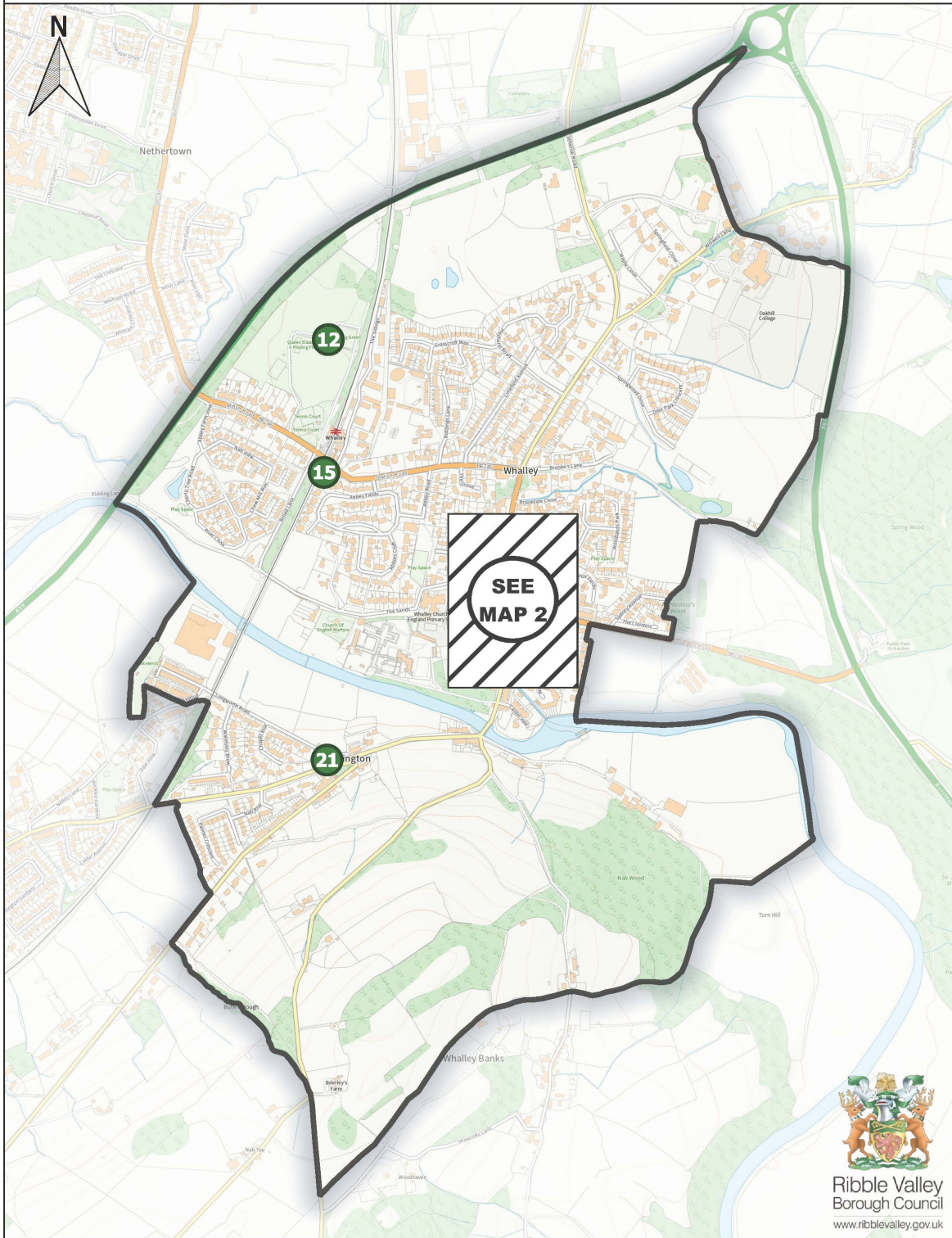


Scale: 1:5,000

Date: 16 Sep 2021

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Whalley Licenced Premises - Map 1



Scale: 1:10,000

Date: 16 Sep 2021

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Premises Name	Address	Tertiary Class	Map Reference	Map
Rendevous	16 ACCRINGTON ROAD WHALLEY CLITHEROE BB7 9TD	Public Houses and Bars	1	2
Forum Whalley Limited	41 KING STREET WHALLEY CLITHEROE BB7 9SP	Public Houses and Bars	2	2
Amico Mio	49 KING STREET WHALLEY CLITHEROE BB7 9SP	Restaurants and Cafes	3	2
Jack's of Whalley	59 KING STREET WHALLEY CLITHEROE BB7 9SP	Public Houses and Bars	4	2
The Whalley Wine Shop	63 KING STREET WHALLEY CLITHEROE BB7 9SW	Shops and Showrooms	5	2
King Street Kitchen	73 KING STREET WHALLEY CLITHEROE BB7 9SW	Restaurants and Cafes	6	2
The co-operative food	60 KING STREET WHALLEY CLITHEROE BB7 9SL	Shops and Showrooms	7	2
De Lacy Arms	61 KING STREET WHALLEY CLITHEROE BB7 9SP	Public Houses and Bars	8	2
Swan Hotel	62 KING STREET WHALLEY CLITHEROE BB7 9SN	Public Houses and Bars	9	2
Abbey Club	12 ACCRINGTON ROAD WHALLEY CLITHEROE BB7 9TD	Licensed Private Members Clubs	10	2
Benny's Bar	3 ACCRINGTON ROAD WHALLEY CLITHEROE BB7 9TD	Public Houses and Bars	11	2
Whalley Sports Club	WHALLEY CRICKET CLUB MITTON ROAD WHALLEY CLITHEROE BB7 9RT	Sporting Activities	12	1
The Aviary	QUEEN STREET WHALLEY CLITHEROE BB7 9TA	Public Houses and Bars	13	2
Spar	9 GEORGE STREET WHALLEY CLITHEROE BB7 9TH	Shops and Showrooms	14	2
Food by Breda Murphy	41 STATION ROAD WHALLEY CLITHEROE BB7 9RH	Restaurants and Cafes	15	1
Trishna	25 KING STREET WHALLEY CLITHEROE BB7 9SP	Restaurants and Cafes	16	2
Tastebuds	1 GEORGE STREET WHALLEY CLITHEROE BB7 9TH	Restaurants and Cafes	17	2
Romero Pizza and Kebabs	37 KING STREET WHALLEY CLITHEROE BB7 9SP	Fast Food/ Takeaways Outlets	18	2
Whalley Village Hall	ACCRINGTON ROAD WHALLEY CLITHEROE BB7 9TD	Public and Village Halls	19	2
Dog Inn	55 KING STREET WHALLEY CLITHEROE BB7 9SP	Public Houses and Bars	20	2
Brass Band Club	BILLINGTON AND WHALLEY BRASS BAND CLUB WHALLEY ROAD BILLINGTON	Licensed Private Members Clubs	21	1
Deux Amis	5 GEORGE STREET WHALLEY CLITHEROE BB7 9TH	Restaurants and Cafes	22	2
Salvage House	UNIT 6A ABBEY WORKS KING STREET WHALLEY CLITHEROE BB7 9SP	Public Houses and Bars	23	2

The Whalley Wine Bar	65 - 67 KING STREET WHALLEY CLITHEROE BB7 9SW	Public Houses and Bars	24	2
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Part 5

CIA Initial Study

- 5.1 Cumulative Impact Assessment - an initial study relating to licensed premises in Whalley
- copy report attached.

RIBBLE VALLEY BOROUGH COUNCIL

Cumulative Impact Assessment - an initial study relating to licensed premises in Whalley

REPORT



Ribble Valley
Borough Council

www.ribblevalley.gov.uk

MICHELLE HAWORTH

OCTOBER 2021

Methodology

The Cumulative Impact Assessment Survey was set up online and paper copies were made available at the library in Whalley. Electronic responses and paper copies were received.

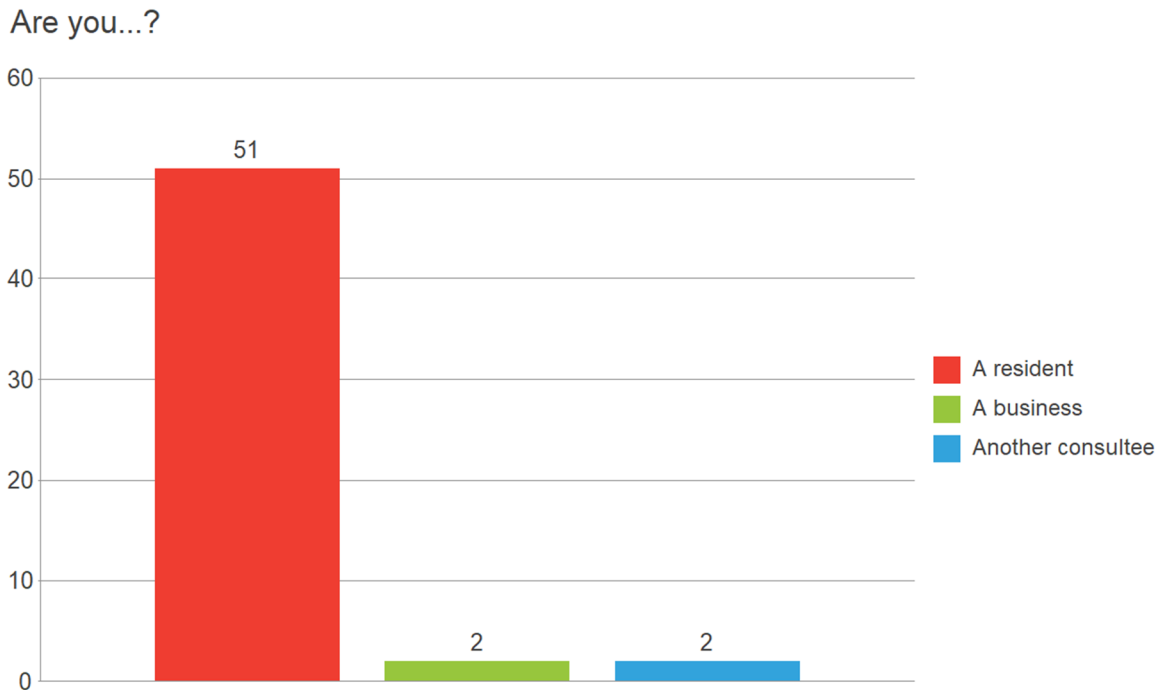
The link to the survey was published on the Council’s website and publicised through press releases, social media and by letters sent to the Parish Council, all licensed premises, ward councillors and Whalley Chamber of Trade on 20 September 2021 and the survey closed on 10 October 2021.

In total **65 responses** were received.

The Results

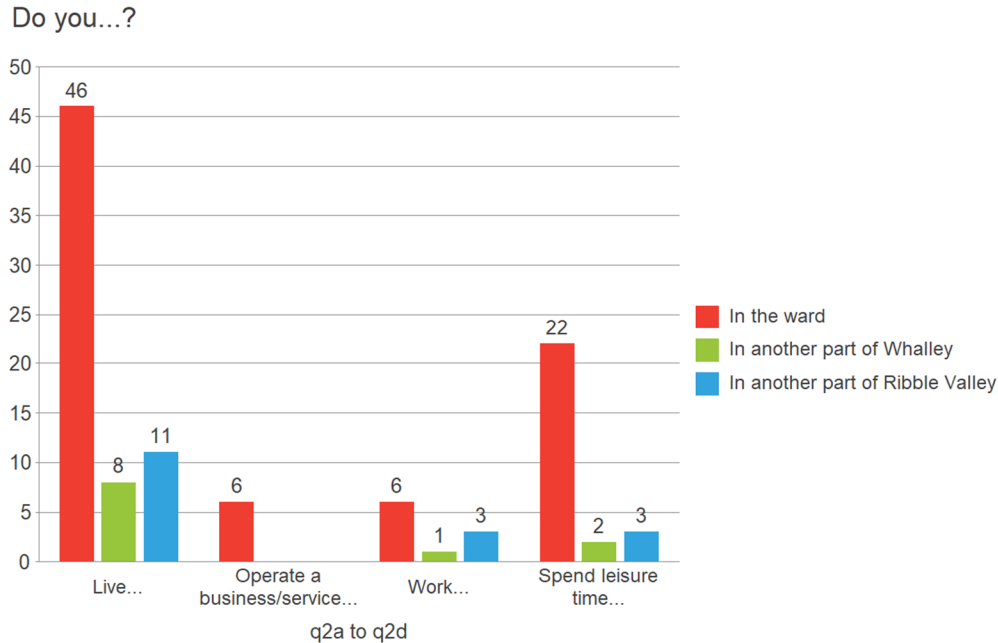
Q1 – Are you...?

60 people responded to this question. 93% replied that they are a resident and 3.5% replied that they are a business and 3.5% another consultee.



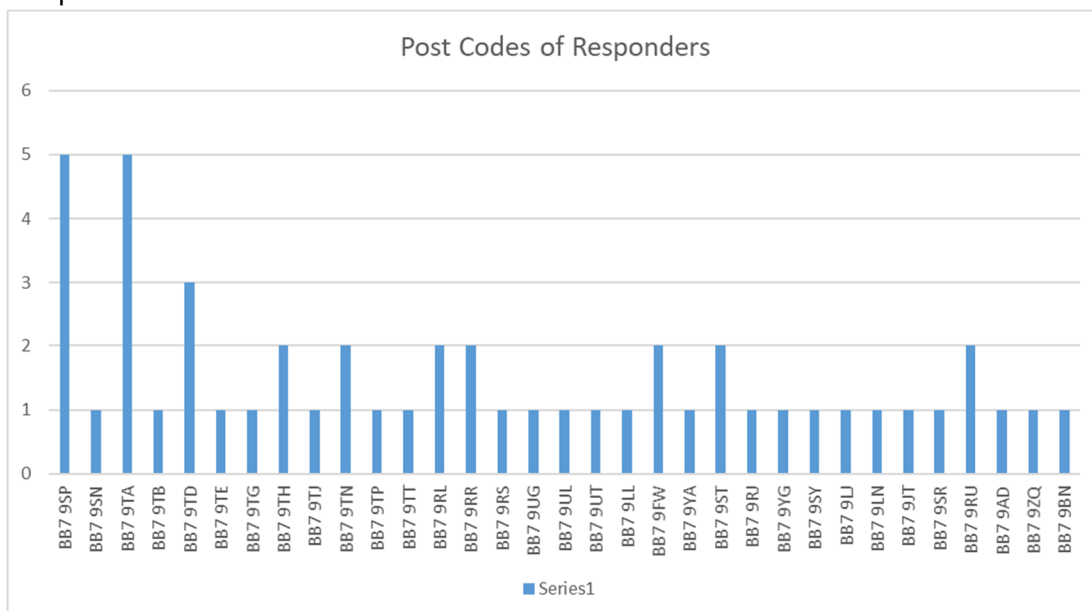
Q2 – Do you...?

The majority of respondents (46) live in the ward. 22 respondents also spend leisure time in the ward.



Q3 – If you live, work or operate a business in the ward please can you tell us your postcode?

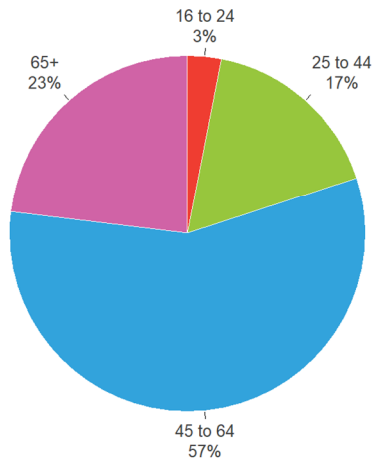
50 people responded to this question. Unsurprisingly there is a high response rate from the postcode areas covering the streets around Rendezvous and The Aviary and also from the streets including and branching off from King Street, the main street, where many of the licensed premises are located.



Q4 – What is your age?

65 people provided an answer to this question. There was a good response across all age groups with 57% of respondents aged 45 to 64.

Age of respondent



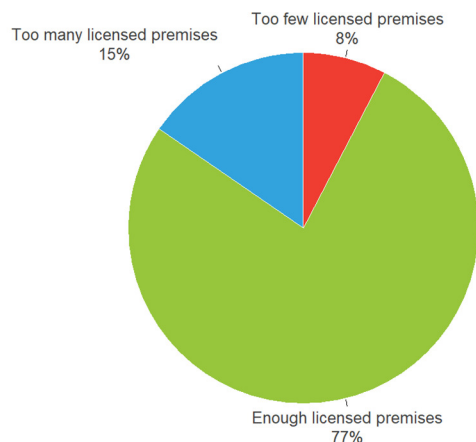
Q5 – How do you feel about the number of licensed premises in the Whalley and Painter Wood ward area at the moment?

This question was broken down to:

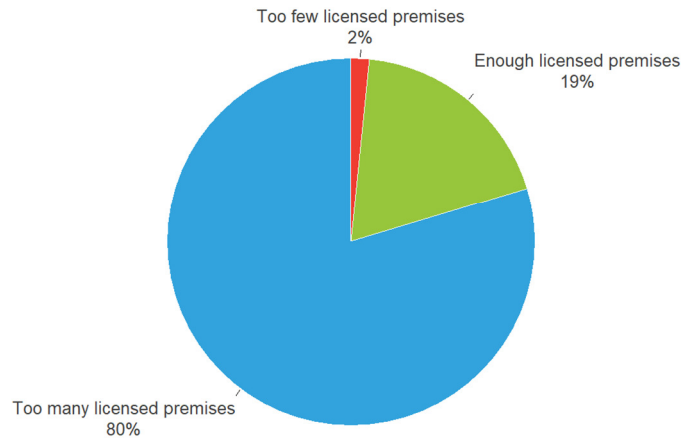
- Those that operate during the day (e.g tea rooms) - 65 people answered this question - and
- Those that operate at night – 64 people answered this question.

76.9% of respondents feel that there are enough licensed premises that operate during the day and 79.7% of respondents feel that there are too many licensed premises that operate at night.

Those that operate during the day (e.g tea rooms) ...



Those that operate at night...



Q6 – Do you think the Council’s Licensing Committee should in future consider restricting...

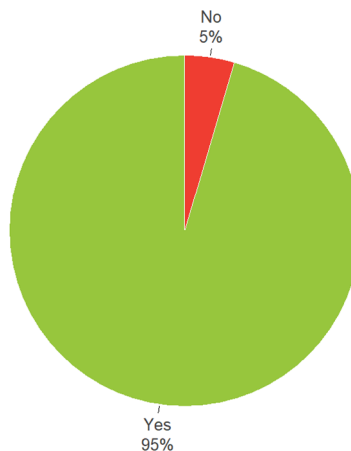
The question was broken down to:

- The number of new premises given a license to operate in the Whalley and Painter Wood ward area – 65 people responded to this question
- The hours that a new premise is licensed to operate – 65 people responded to this question.

93.8% of respondents feel that the Council’s Licensing Committee should in future consider restricting the number of new premises given a license to operate in the Whalley and Painter Wood ward area.

95.4% of respondents feel that the Council’s Licensing Committee should in future consider restricting the hours that a new premise is licensed to operate.

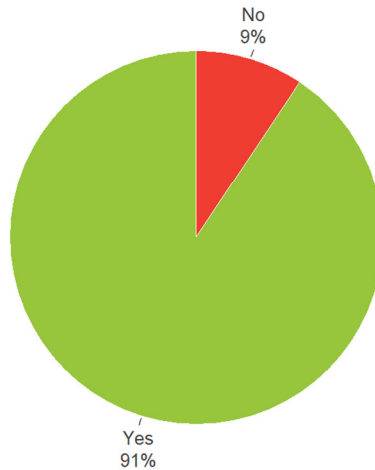
The hours that a new premise is licensed to operate



Q7 – Would you support increased controls on the way new premises in the Whalley and Painter Wood ward area operate?

64 people responded to this question. 90.6% of respondents would support increased controls on the way new premises in the Whalley and Painter Wood ward area operate.

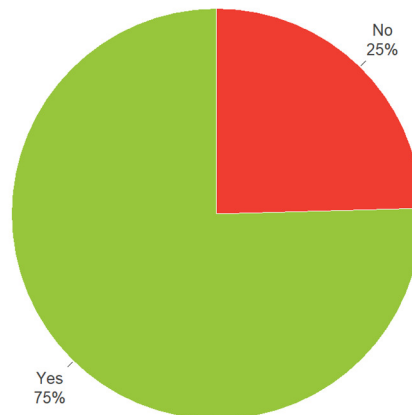
Would you support increased controls on the way new premises in the Whalley and Painter Wood ward area operate



Q8 – Have you been affected by the cumulative impact of the number of licensed premises in the Whalley and Painter Wood ward area?

57 people responded to this question. 75.4% of respondents answered that they had been affected by the cumulative impact of the number of licensed premises in the ward area.

Have you been affected by the cumulative impact of the number of licensed premises in the Whalley and Painter Wood ward area



Those that answered yes were asked to provide further information of how they had been affected (this could include details of public nuisance, damage or harm to themselves or their property.) 49 comments were received.

Below are the comments received -

1. "Music very loud which is disturbing my family from sleeping at night time. My son has ADHD and it's becoming a big problem with him as he is crying at nighttime because of the loud noise coming from Aviary and Rio's. We have also been targeted on our property with drunken people after midnight. I feel that the police need to be more on scene, to evaluate what is going on."
2. "Increased noise and anti social activity particularly at weekends we suffer on Cornmill Mews from activities at the Salvage Yard, particularly discos etc in an entirely inappropriate building with no sound attenuation in place at all . This site is surrounded by residential property, we are perhaps 30 metres away. During events all windows and doors are open and people spill onto the adjacent yard and access road without any parking etc How on earth was this entirely unacceptable use given consents in the first place ? Afterwards and at weekends we then have people worse for wear up and down the adjacent footpath and across the Mews , which is both disturbing and intimidating .We avoid King Street and the area at the junction at these times as it often mayhem attracting people from the wider area , why should Whalley residents suffer . We must have ten or twelve licenced premises , the village is saturated , no more please . We are sure the police will verify all of the above , we have a virtually permanent police presence at weekends . This used to be a quiet and pleasant village which is being destroyed by noise , disturbance and anti social behaviour , no more ."
3. "There are too many licensed premises in the village. There are some very responsible licensed premises namely The Swan, Whalley wine bar, The Dog. Bennys is a concern - there are minimum controls re numbers attending, age checks, not selling to persons who are clearly drunk. Rendezvous has always been an issue in how the licensee deals with egress. The Salvage Works is a real concern. They have live bands operating after midnight and they don't have the doors closed. The volume of the music coupled with the fact that people are drinking outside contributes to excessive noise that is disturbing. There are also customers from The Salvage Works and the Forum who then urinate and vomit on business and residential premises. There has been a huge rise in alcohol related anti social behaviour, nuisance, damage and violence around the abbey grounds, neighbouring roads and there appears to be little done to manage this. There are further noise issues associated with the motorcycle business s who operate from early morning up to 10pm at night with excessive engine testing, revving and excessive noise. The amount of litter on weekend mornings resulting from empty alcohol vessels, smashed glasses and takeaway wrappers is also a concern. There is also a concern re the number of people drinking outside pubs etc with no action taken by the premise owners. There also appears to be an increase in overt drug taking inside licensed premises and in the abbey."
4. "I am upset and distressed by the amount of anti social behaviour and music disturbance I am subjected to every weekend without fail. I am also upset about how this affects my child, regularly woken by mainly the shouting. I am not able to live safely in my home, I am always anxious about weekend and what has and could happen. I can't even use my front door at the weekend because of what I may stumble across and am usually too frightened to even look out of my window due to the people outside my house. I have a right to live free from fear and this is not happening at the moment"

5. "I am affected by the cumulative impact of the number of licensed premises on a weekly basis, specifically the weekends, Friday and Saturday nights. It is impossible to sleep with revellers shrieking, shouting, fighting, taxis pipping, car doors slamming, taxi driver chatting and revellers arguing about their fare. However, on top of all of this, and by far the worst disturbance for me is the thudding music noise that emanates from specific licensed premises near me which have not been designed nor adequately soundproofed for loud and/or live music through the day, night or early hours. This is such an unacceptable intrusion on my well-being and after years of complaining about this issue, to no avail, I have had to resort to the extreme measure of sometimes leaving my house at weekends and staying elsewhere just to get a night's sleep. This is despite doing everything I can think of to sound-proof my home, including recently removing my original internal doors and having new ones fitted to try and minimise the noise. I sleep with a fan on thorough the night to try and distract me from the utter torture of the thumping bass/ music noise. This cannot be considered an acceptable situation. I have had many, many frequent and weekly instances of intruders on and damage to my property. Revellers come into my garden to urinate, take drugs and sometimes just congregate. I have recent footage from one of my CCTVs which captured two drunk men on top of my garage roof. This has left me very, very anxious at night and adds to my inability to settle and sleep and feel safe in my home. I have had my garden fences and trellis broken (both back and front garden) on a regular basis for the past seven years and it is common to see drugs packets scattered about at the front and back of my house in the weekend mornings. There is vomit, broken glass, cigarette butts and discarded pizzas boxes all over the streets of Central Whalley and it is such a disgrace that as custodians of our beautiful village the powers that be cannot seem to protect it better than at present. Central Whalley has always been a vibrant place to be, but unfortunately the saturation of it by late night drinking establishments has made it attractive to all manner of out-of-towners who see it as a destination to drink as much as you can throughout the early hours. As such, it has become an intimidating, out-of-control and unpleasant place for residents to live. There seems to be very little thought, respect or care for those of us that live here. Indeed, I have been told on numerous occasions that I shouldn't have 'chosen to live next to wine bars', which is very frustrating and much uniformed as I didn't 'choose' to live next to wine bars! I have lived here prior to ALL the wine bars and objected to each and every license that RVBC has passed, for the reasons that have now transpired. Any intelligent person understands that businesses are needed and that hospitality have had a particularly awful time recently with Covid. However, this nightlife blight has been going on long, long before Covid and I find it very insulting to use Covid as an excuse to facilitate the continual ruining of our lives."
6. "Late night noise from people arriving at and dispersing from The Aviary Cocktail Bar and Rios Nightclub. Noise from music systems. Shouting and screaming, aggressive behaviour, drunken behaviour. Urination on the street and in gardens. Broken glass on street. Late night noise from taxis arriving and dispersing on Accrington Road and Queen Street, which are both residential streets This noise can continue until 4am leading to inability to sleep or to have windows open - recommended in Covid times. The streets don't necessarily feel safe. I just want to have peace and quiet on the street where I live - a right enjoyed by others who do not live in the middle of Whalley."

7. "Yes. We live on the same residential area that 'The Aviary' and 'Rendezvous' are located, and clearly both of these premises (more referring to the Aviary), clearly don't understand the concept of noise control. I dread each weekend as I know it'll be another weekend of zero sleep."
8. "Increased littering and noise (nuisance) at night"
9. "The noise pollution in Whalley is simply awful, I visit my parents regularly and it's got to the point where we cannot relax in the garden or house for that matter, due to heavy music and crowds of people leaving these somehow licensed premises. I simply can't understand why RVBC would allow bars to be located in the middle of a residential area with minimal restrictions of noise pollution/opening hours. Is it someone's job to be regulating this? I feel like it should be."
10. "Public nuisance, in the evening it is extremely unpleasant walking around the centre and sometimes the outskirts of Whalley. I have been subject to harassment and abuse from people that do not live within the area and who have had too much to drink and become aggressive and unpleasant. It also makes parking very difficult particularly on Church Lane where people visiting the pubs and wine bar park. I am concerned that people leave their cars overnight and it would become impossible for emergency vehicles to get down Church Lane and onto the Sands."
11. "I feel worried about the future of Whalley and the possibility of night time drinking behaviour creeping into the day. Following the extension of the wine bar the outside atmosphere seems to have changed in the DAY. I had an unpleasant experience trying to navigate the pavement outside the wine bar. The seating area was packed (Friday afternoon) and there were large groups of people congregated on the pavement section communicating with the customers in the seating area. I had to fight my way through and felt very unsafe and humiliated. As a female in my early sixties, I now take a detour and avoid this section of pavement if on my own. It does seem that people are congregating on the pavement outside in a manner that did not occur before the extension. I appreciate that the pandemic staycation situation may have an impact. However, this is a public pavement which is used by children going to and from the primary school and people visiting the GP surgery and the Pharmacy. With the recent increase in anti social behaviour what type of message do we give to young people? I am not against the wine bar as it brings visitors to Whalley but I hope that when you grant licences in future you take into account the impact on pedestrians and consider their safety."
12. "Very noisy at times with people returning in the early hours"
13. "The amount of vandalism, litter, vomit and other unsavoury events are occurring more and frequently. I live in Billington and we are affected by inebriated persons travelling through the village, as well as speeding cars and taxis, particularly by the Billington metal railway bridge."
14. "Kept awake at night with street noise/loud voices/taxis until 4a.m. Detritus on pavement and street outside front door(fag ends, vomit, takeaway cartons) Unable to

have windows open in Summer because of noise resulting in disturbed sleep patterns
Anxiety/not feeling safe at weekends to go outside"

15. "Some of the licenced premises on King St & Queen St are attracting a number of ""unsavoury characters"" to the village. I personally have witnessed increasing instances of drugs use / drugs dealing in the car parks & public houses. Whilst my wife has been verbally abused on two recent occasions. When we moved to Whalley 9-years ago there were just 4-pubs & 2-licenced restaurants on King St + Rendevous on Accrington road. Whereas now there are 12-drinking establishments on King St alone! Also, there used to be a regular evening community police patrol around the village centre at weekends. Whilst a police car was regularly in attendance on the bus terminus on most evenings. Unfortunately I very rarely see a police presence in & around Whalley these days. Which I'm sure is also contributing to the proliferation of unsociable behaviour in a village once considered to be one of the top ten places to live in England!!"
16. "We live just far enough away from the areas which operate as a night time economy and where fellow Whalley residents have their lives blighted by the fall-out in the early hours of the morning. We should limit the opening hours - 4.30 am is way too late in a residential area."
17. "There has been an increase of anti-social behaviour. Don't feel safe shopping in Whalley as a result of people drinking there and it being a small town. I feel sorry for the residents who live there"
18. "disturbances in the street, Drunk and disorderly on the streets. noise in the street. Parking issues"
19. "I am disgusted at the state of the pavements in Whalley, especially along King Street and Accrington Road. They are so stained with spilt beer/alcohol, urine and vomit (I know this is what it is because the smell is unmistakable) that I feel sick myself walking along them. It is putting me off visiting Whalley to spend my money. I blame this on the council's continued support of Whalley's night time economy above the needs of the residents and day time visitors. Whalley was once a nice village. Now it is jam packed with houses, traffic and nightclub/ wine bar filth."
20. "The council should be paying more attention to the amount of houses being built without any plans to increase medical and educational facilities"
21. "The source of the disturbance is Benny's Bar & Cafe at 3 Accrington Road. After the pubs close, drinkers congregate at Benny's in order to continue socialising until the early hours of the morning. This in itself is not an issue, but the fact that the door staff at Benny's allow adolescent drinkers to gather in loud groups outside their premises is the cause of much of the disturbance. A certain amount of noise is to be expected at weekends, but recently, it has also been occurring during the week which is intolerable. Sadly, central Whalley is fast becoming a no-go area after dark, and my family and I are now considering moving out of the village. The management at Benny's should be reminded that they are operating in a mixed residential & commercial area of Whalley and therefore have an obligation to behave accordingly. If not, their licence to serve alcohol should be revoked."

22. "See the after effects when visiting"
23. "My elderly mother lives in the centre of Whalley. I am worried about her going out in the evening, particularly at weekends when people travel to Whalley and there is rowdy behaviour."
24. "Bus loads of single sex parties being dropped off in village centre already rowdy at school pick up time. Driving through crowds of intoxicated revellers staggering off pavements and into traffic, proliferation of taxis parking & obstructing roundabout at king st & Accrington road. Inability to walk down pavement due to smokers outside the Forum, Whalley wine shop, the DeLacy Arms & Jacks. Vomiting & urination in front facing gardens. Verbal harassment of young girls by intoxicated men"
25. "After living in the area for just 3 years I've been shocked at the negative impact the number of evening licensed premises has on the area. I have personally witnessed several scenes of violence spilling out onto the street, drug paraphernalia left on the bus stations, drug taking and dealing (reported to the police), vandalism and a constant stream of broken glass and rubbish left on the streets without fail particularly on a Sunday morning. To the point where several residents have simply stopped going into Whalley on these times. Even something as simple as walking our dog in the village on a Sunday morning is problematic due to the broken glass often left outside the pubs and clubs. It is in my opinion imperative that the existing publicans and businesses do more to safeguard Whalley and forge better ties to the community by tackling some of the issues already present before inviting more."
26. "Nuisance and antisocial behaviour. Unacceptable in a village where homes lie side by side with licensed establishments"
27. "Continual noise , flower beds destroyed, we live on waters edge so only have access down Queen street where after 10pm the street is rowdy , doormen not allowing us down to our home . Abusive language and no thought for residents, traffic is horrendous at weekends when there's pop up bars, special events always include alcohol so eventually leads to fighting we often walk around on a Sunday morning and look at the aftermath of a bank holiday or busy weekend and look at the uprooted plants, bottles and glasses left anywhere. Absolutely no more licensed premises please. Enough is enough. We enjoy a night out but when its busy with taxis bringing people in that's the problem. Whalley is classed as a great night out with drinkers from Accrington,Gt Harwood etc not for residents now."
28. "I find it dangerous to drive through the centre of Whalley at night -(if you unfortunately have to) especially Accrington Road area. Rowdy drunken behaviour in the streets. Same as comments I made on the last review- rowdy behaviour, RVC should clean the streets during day at weekend due to vomit and litter of all kind !!!!! If RVC want to promote the town of Whalley as tourist centre you need to look after it."
29. "It is pushing up rents, and stopping real shops opening. What the village needs is fresh fruit and vegetables, plastic free recycling shops, a charity shop or second hand renewable, a repair cafe. It is very intimidating walking through the village at all times of the day and the pavements and shops all being full of people drinking copious amounts

of alcohol, so much so that we now avoid the centre as much as possible where once it was a place to meet other locals and stop and chat. But then again, I'm not a tory."

30. "Noisy and rowdy behaviour in and around the railway station as people go to and from Whalley centre."
31. "No longer venture out late evening. Too many drunken people. Also the disarray in the village the morning after is evident for all to see"
32. "Lots of noise due to drunken people, litter thrown all over due to them getting take aways"
33. "We have only been in our house for 18 months. In this short time: -numerous noise disturbance on a regular, weekly basis from venues themselves (music) -numerous noise disturbances on a regular, weekly basis from passers by- singing, shouting etc. - 4 separate incidents in which floral window boxes were pulled off the window sill and smashed up. - wires going into the wall to the Sky box pulled out of the wall -wing mirror damage to our parked car outside our property -vomit over our parked car outside the property -most recently, physical fight outside the front door which we had to go outside and split up"
34. "I live just up the road from Rios & The Aviary plus a very short distance from the centre itself. The weekends are so noisy, especially late at night & into the early hours with people leaving & taxis. I do not feel safe walking down to coop for a pint of milk after 9pm, the village is full of drunks & drug takers. The following morning the village is a mess with glasses, bottles, left behind clothing, piles of sick & takeaway rubbish. The publicans/licensees need to take more responsibility for cleaning up the village. And late licences should be reduced to help people move on earlier & let residents sleep/feel safe in their homes!"
35. "Noisy and rowdy behaviour in and around the railway station as people go to and from Whalley centre."
36. "Increased antisocial behaviour by drunken visitors to Whalley. I feel the quality of establishments and the hours are BOTH important. Some of the lower quality premises are drawing less desirable types into the village centre, (eg H2o and Aviary), where's for example Whalley Wine Bar attracts the right type of custom for a village like Whalley."
37. "We have only been in our house for 18 months. In this short time: -numerous noise disturbance on a regular, weekly basis from venues themselves (music) -numerous noise disturbances on a regular, weekly basis from passers by- singing, shouting etc. - 4 separate incidents in which floral window boxes were pulled off the window sill and smashed up. - wires going into the wall to the Sky box pulled out of the wall -wing mirror damage to our parked car outside our property -vomit over our parked car outside the property -most recently, physical fight outside the front door which we had to go outside and split up"
38. "I haven't been personally effected though I am aware many people have. I have one big question- how on earth has Bennys bar been able to maintain their business within

that particular unit for so long when so many others have failed???? Mmmmm I wonder???"

39. "lack of normal shop for a village, anti social behaviour, noise, traffic and parking, crime increased."
40. "Although I live just off the main road it can still be extremely noisy late at night and often into the early hours with people leaving the licensed premises. I have had many disturbed nights. When you walk through the village, even during the day, there are folk outside nearly every pub drinking and blocking the pavement. It does not show our village in a very good light to visitors. It never used to be this bad!"
41. "Public nuisance in the form of noise, people returning from venues, shouting and swearing in the street. Car doors banging, engines running whilst people get money from cash points. Resulting in lack of sleep. Difficulty accessing property due to delivery vans making daytime deliveries"
42. "Yes as I believe more licensed premises in the area will invite more people to come into the town from other areas and towns which might then causes conflicts with the locals and potential vandalism noise pollution and general distressed of neighbourhood"
43. "I have been impacted greatly by these so called bars particularly the ones open until morning hours. I am affected by taxis, particularly loud music, which I have been informed is ""within Ribble Valley limits"", I can hear this in my home which is causing great distress to my health and wellbeing, to the point where I am struggling to function and run my business on the Monday and Tuesday after the weekend openings, then it starts all over again on Thursday. The people milling about these new places are causing disruption with shouting and fighting. Saturday and Sunday whilst walking to the shops I am greeted with used condoms, drug packets and vomit. This is a residential area, some of these places cannot be soundproofed adequately because of the large amount of windows in them and should not have been given a licence for music in an area so close to housing with families, some with small children. My business is supplying an important service to the pub/bar and hotel sector , I have spoken to a large number of these operators who cannot understand how these bars in Whalley have been given continuous permission to operate in these ways without repercussions"
44. "Late night disturbance and minor vandalism perpetrated by inebriated pedestrians proceeding towards Barrow."
45. "Noise nuisance Swearing , shouting, screeching from drunken people Taxi horns hooting until 5 a.m. Loud vehicle engine noise and misuse of one way street until 5 a.m. Vehicle damage Litter: glasses, bottles, underwear, drug paraphernalia, pizza boxes, faeces, vomit, urine. Being kept awake until 5 a.m. on Saturday and Sunday mornings. Mental health issues for people who are carers and get no sleep at the weekends. The anti social behaviour makes me feel anxious, frightened and frustrated. Many people in this area are women living on their own."

46. "Noise in the evening Litter: bottles, drug bags, vomit, trespassers, taxi drivers making noise until 5 a.m. Lack of sleep leading to tiredness, irritability and mental health problems. Having to listen to offensive language. Unpleasant experiences when I am walking to church on Sunday morning. Unwillingness to walk through the village after 8 p.m. due to large groups of drunks"
47. "It has become ridiculous at weekends 4 or 5 bars operating into the small hours in a residential area means noise, fighting, vandalism and huge amounts of drug dealing. We have had people waking our kids up fighting and screaming outside our windows at 3 or 4am. No dedicated policing at closing times and this is made worse because every bar is operating different hours so the noise nuisance is continuous from 11 am. At the very least there should be dedicated officers in Whalley all night over the weekends. I don't think the council truly understand the impacts Whalley now has coaches pulling up in the bus station delivering parties from Yorkshire and the amount of drugs then attracts teenagers who have caused havoc in the Abbey."
48. "Customers who have already been drinking in village centre migrate to the late night bars in my area. I'm woken by music noise, ASB on streets and in alleys. Am considering moving due to the impact on my mental health. Too nervous to go out into the village on weekend evenings. The night-time economy is ruining Whalley and many neighbours want to leave the area."
49. "Late night driving is often noisy. Late night drinkers arrive in Whalley, often already drunk - drink more. Drugs are also evident (empty packets on co-op car park or on pavement). They then consume more and fights breakout, they trespass in people's gardens, wreck shop windows. They seem to lose all sense of what is right or wrong. Vomit and broken glass regularly found on Saturday am and Sunday am. Late night drinkers are the main problem - publicity about the 'lively music scene' in Whalley seems to be attracting undesirable visitors. I go out at nights for choir, book group and the pub/cinema in Clitheroe. I no longer feel safe returning home on my own now that drunks - male and female - and potentially drunk visitors are around on my return.."